- 1. GOOD MORNING...
- 2. ON BEHALF OF MAYOR BLOOMBERG, WELCOME TO NEW YORK CITY.
- 3. AS THE CITY RECOVERS FROM THE HORRENDOUS
 ATTACK OF SEPTEMBER 11TH, IT IS GOOD TO SEE THE
 REPRESENTATIVES OF SO MANY COUNTRIES
 CONVENING IN NEW YORK TO EXAMINE THE IMPORTANT
 ISSUE OF TOBACCO SMUGGLING.
- 4. I COMMEND YOU FOR PARTICIPATING IN THIS PARTICULAR CONFERENCE.
- 5. AND THE BUREAU OF ALCOHOL, TOBACCO & FIREARMS & DIRECTOR FOR HOSTING IT.
 - 6. THE NEW YORK CITY POLICE DEPARTMENT WORKS
 CLOSELY WITH ATF IN GETTING GUNS OFF THE STREETS
 OF NEW YORK CITY.
 - 7. AND, NOW, MORE RECENTLY, WE ARE PARTNERS IN A
 NEW INTENSIFIED EFFORT TO ATTACK THE PROBLEM OF
 CIGARETTE SMUGGLING.
 - 8. WE ARE ALL FAMILIAR WITH THE THREATS THAT TOBACCO PRODUCTS POSE TO HUMAN HEALTH.
 - 9. ESPECIALLY FOR THE YOUNG,

- 10. WITH THE POTENTIAL FOR YOUNGSTERS TO BECOME ADDICTED TO CIGARETTE SMOKING EARLY IN LIFE.
- 11. NEVERTHELESS, TOBACCO REMAINS A LEGAL PRODUCT.
- 12. AND AS LONG AS THAT IS THE CASE, LAW
 ENFORCEMENT WILL BE PRINCIPALLY CONCERNED
 WITH ADDRESSING ISSUES THAT CONTROL THE SALE
 AND DISTRIBUTION OF CIGARETTES.
- 13. IN THIS COUNTRY AND OTHERS, THAT MEANS
 ENFORCING PROHIBITION AGAINST THE SALE OF
 CIGARETTES AND OTHER TOBACCO PRODUCTS TO
 MINORS.
- 14. IT ALSO MEANS THAT LAW ENFORCEMENT IS

 RESPONSIBLE FOR MAKING CERTAIN THAT THE TAXES

 IMPOSED ON TOBACCO ARE COLLECTED,
- 15. AND THAT MANUFACTURERS, WHOLESALERS AND RETAILERS, AS WELL AS IMPORTERS AND EXPORTERS, FULLY COMPLY WITH THE LAW.
- 16. HEALTH OFFICIALS IN MANY COUNTRIES ARE, OF COURSE, RESPONSIBLE FOR EDUCATING THE PUBLIC TO THE DANGERS OF TOBACCO USE.
- 17. THAT IS WHY IT IS SO IMPORTANT THAT
 REPRESENTATIVES OF THE WORLD HEALTH
 ORGANIZATION AND OTHER PUBLIC HEALTH OFFICIALS

ARE PARTICIPATING WITH CUSTOMS, TREASURY AND OTHER LAW ENFORCEMENT OFFICIALS IN TODAY'S CONFERENCE.

- 18. AS FOR TOBACCO MANUFACTURERS, THEIR COOPERATION IS ALSO IMPORTANT.
- 19. FOR EXAMPLE, THE NEW YORK STATE DEPARTMENT OF TAXATION & FINANCE IS WORKING WITH MANUFACTURERS TO MAKE IT HARDER FOR COUNTERFEITERS TO PRODUCE BOGUS TAX STAMPS ON PACKAGES OF CIGARETTES.
- 20. AS IT IS IN OTHER COUNTRIES, TOBACCO IS HEAVILY
 TAXED IN THE UNITED STATES, PARTICULARLY HERE IN
 THE NORTHEAST.
- 21. AFTER A RECENT INCREASE IN THE LOCAL TAX, A
 PACKAGE OF 20 CIGARETTES NOW COSTS \$7.00 IN NEW
 YORK CITY.
- 22. IN NORTH CAROLINA, A TOBACCO PRODUCING STATE,
 THE SAME PACK OF CIGARETTES COSTS LESS THAN
 \$3.00
- 23. CIGARETTES ARE ALSO SOLD VERY CHEAPLY ON AMERICAN INDIAN RESERVATIONS.
- 24. AS A RESULT OF THESE DISCREPANCIES AMONG
 JURISDICTIONS, THE SMUGGLING OF CIGARETTES

ACROSS STATES LINES WITHIN THE UNITED STATES HA	S
ATTRACTED TRADITIONAL ORGANIZED CRIMES GROUP	S

- 25. AND MORE RECENTLY, INDIVIDUALS WITH SUSPECTED LINKS TO TERRORIST ORGANIZATIONS.
- 26. THERE IS A GREAT DEAL OF MONEY TO BE MADE IN CIGARETTE SMUGGLING.
- 27. AND CONVERSELY, A GREAT DEAL OF TAX REVENUE TO BE LOST:
- 28. BILLIONS OF DOLLARS ANNUALLY HERE AND AROUND THE WORLD.
- 29. WITH THE NATIONS OF THE WORLD SEEKING TO LESSEN
 THE IMPORTANCE OF BORDERS, ESPECIALLY IN
 RELATIONSHIP WITH TRADE,
- 30. INTERNATIONAL BOUNDARIES DO NOT PROVIDE THE SAFEGUARDS AGAINST SMUGGLING THAT THEY MAY HAVE IN THE PAST.
- 31. AND ORGANIZED CRIME IS POISED TO TAKE

 ADVANTAGE OF THE EAGERNESS OF NATIONS TO

 BREAK DOWN THE BARRIERS THAT SEPARATE US.
- 32. IT IS, THEREFORE, MORE IMPORTANT THAN EVER FOR LEGITIMATE GOVERNMENTS AROUND THE WORLD TO COOPERATE IN COUNTER-SMUGGLING PROTOCOLS.

- 33. AND THIS CONFERENCE IS AN IMPORTANT STEP IN THAT DIRECTION.
- 34. REVENUE IS JUST ONE ISSUE.
- 35. NEW YORK STATE ALONE GENERATES OVER A \$1 BILLION IN CIGARETTE TAXES.
- 36. THE UNITED STATES GENERATES OVER SIX AND A HALF BILLION DOLLARS A YEAR IN FEDERAL TAXES ON CIGARETTES.
- 37. AND IT HAS BEEN ESTIMATED THAT CIGARETTE
 SMUGGLING COSTS CHINA AS MUCH AS \$1.8 BILLION A
 YEAR IN LOST REVENUES.
- 38. WHO DIVERTS THESE REVENUES AND WHAT THEY USE THEM FOR IS ANOTHER CONCERN.
- 39. AS I SAID, IN THE UNITED STATES, TRADITIONAL
 ORGANIZED CRIME HISTORICALLY CONTROLLED THE
 BLACK MARKET IN CIGARETTES.
- 40. BUT THE LOSS OF TAX REVENUES AND ITS DIVERSION FOR CRIMINAL USE, IS JUST ONE OF THE ISSUES.
- 41. BETTER CONTROL OVER THE MOVEMENT OF
 CIGARETTES AND OTHER TOBACCO PRODUCTS ALSO
 GIVE GOVERNMENTS A BETTER CHANCE AT
 EFFECTIVELY REGULATING THE USE OF TOBACCO IN
 GENERAL.

- 42. THEY GO HAND IN HAND,
- 43. BETTER ENFORCEMENT OVER SMUGGLING ULTIMATELY LEADS TO BETTER ENFORCEMENT GENERALLY.
- 44. REGARDLESS OF THE SOURCE OF CIGARETTES, LAW ENFORCEMENT SHOULD BE CONCERNED ABOUT THE SALES OF CIGARETTES TO MINORS.
- 45. AND WHILE THAT MAY NOT BE A CUSTOMS OR TREASURY ISSUE, IT IS CERTAINLY A HEALTH CONCERN.
- 46. PROHIBITION AGAINST SALES TO MINORS MAY BE DIFFICULT TO POLICE.
- 47. ONE WAY IT IS DONE IN NEW YORK STATE IS TO HAVE MINORS, WITH THEIR PARENTS' CONSENT, ATTEMPT TO BUY CIGARETTES FROM RETAILERS, AND THEN IMPOSE FINES ON THE RETAILERS WHO MAKE NO EFFORT TO DETERMINE THE AGE OF AN OBVIOUSLY UNDER-AGE BUYER.
- 48. ON THE LARGER, WORLDWIDE STAGE, TOBACCO
 SMUGGLING SHOULD BE ONE AREA WHERE LAW
 ENFORCEMENT AGENCIES AROUND THE WORLD CAN
 COOPERATE.
- 49. THE SHORT-TERM GAINS WILL BE IMMEDIATE.

- 50. WITH NATIONS STOPPING, OR AT LEAST STEMMING THE DIVERSION OF TAX REVENUES.
- OUR COOPERATION IN THIS AREA WILL ALSO DEPRIVE
 ORGANIZED CRIME AND TERRORIST ORGANIZATIONS OF
 AN ILLICIT SOURCE OF FUNDING.
- 52. FINALLY, AND MOST IMPORTANTLY, EFFECTIVE
 REGULATION OVER THE MOVEMENT OF TOBACCO WILL
 ULTIMATELY LEAD TO BETTER PUBLIC HEALTH.
- OR AT LEAST GIVE GOVERNMENTS WHO WANT TO MAKE TOBACCO-RELATED HEALTH A PRIORITY, THE OPPORTUNITY TO DO SO IN AN EFFECTIVE WAY.
- 54. AGAIN, I WISH YOU ALL A VERY ENJOYABLE STAY IN NEW YORK CITY.
- 55. WE APPRECIATE THE FACT YOU ELECTED TO HAVE YOUR CONFERENCE HERE
- 56. AND, MORE IMPORTANTLY, I WISH YOU ONLY SUCCESS AT THIS IMPORTANT CONFERENCE.
- 57. BY BREAKING DOWN BARRIERS AMONG THE WORLD'S
 HEALTH AND LAW ENFORCEMENT OFFICIALS, WE MIGHT
 JUST SUCCEED IN ERECTING BARRIERS FOR THE
 TOBACCO SMUGGLERS WHO HURT US ALL.
- 58. GOOD LUCK WITH YOUR IMPORTANT WORK.